



**CITY OF ELK GROVE  
CITY COUNCIL STAFF REPORT**

**AGENDA TITLE:**                    **A Public Hearing to consider a resolution adopting a final district map for the Redistricting Project**

**MEETING DATE:**                    **April 13, 2022**

**PREPARED BY**  
**DEPARTMENT HEAD:**                **Jason Lindgren, City Clerk**

**RECOMMENDED ACTION:**

Staff recommends the City Council adopt a resolution adopting a final district map for the Redistricting Project.

This public hearing has a scheduled start time of 7:00 p.m. on April 13, 2022, in accordance with the provisions of State of California Elections Code Section 21607.1(d), which requires that public hearings related to redistricting be held at a set time if included on an agenda with substantive agenda items.

**BACKGROUND INFORMATION:**

The City of Elk Grove initiated the Redistricting Project on January 26, 2022. The City has contracted with National Demographics Corporation (NDC), and NDC provided professional demographic services in the examination of maps selected for final consideration throughout the Redistricting Project process.

The City website serves as the clearinghouse for information on the City's redistricting process:

[http://www.elkgrovecity.org/city\\_hall/city\\_government/city\\_council/redistricting](http://www.elkgrovecity.org/city_hall/city_government/city_council/redistricting)

On March 23, 2022, staff and NDC provided a presentation on the Redistricting Project including the demographic analysis of City Council draft maps identified as Map 11, Map 12, as well as a variation of Map 11 (referenced also as Map 11A or Map 22), and presented additional

evaluations of maps that had continued to be submitted in relation to the Redistricting Project. By unanimous vote of the City Council, Map 11 was selected to be adopted as the final district map, scheduled for formal approval at the regular meeting of April 13, 2022 for adoption to meet state requirements that a final map be presented during two public hearings.

There is a statutory deadline to adopt a final district map prior to April 17, 2022.

Throughout the process of holding public hearings on redistricting, staff targeted the placement of the agenda items at a consistent, set time of 7:00 p.m. to address matters related to redistricting, providing a consistent start time of redistricting discussions before the City Council throughout the process. This has resulted in some movement of the public hearing item on any given night based on public participation and timing of other matters on the agenda.

### **ANALYSIS:**

The City GIS Department provided the final district map image (Exhibit A to the resolution of Attachment 1). The legal descriptions of the four City Council Member Residency Districts were prepared and reviewed by National Demographics Corporation, the City's retained demographer, and approved as proper for City Council Member Residency Districts (Exhibit B to the resolution of Attachment 1).

The Sacramento County Voter Registration and Elections Office has received the shapefile information of the final map, and have confirmed that the district boundaries align with existing County Voting Precinct lines and would present no issues for implementation. Upon adoption, the final district map will be delivered to the Sacramento County Voter Registration and Elections Office.

The map will become effective upon adoption, and City staff will revise and update Geographic Information Systems (GIS) data, the map on the City website, and postings of the map at City facilities. The final district map will be the map utilized for the November 2022 General Election (Council Member Residency Districts 2 and 4), and will continue as the district map until review in 2031.

Demographic analysis of Map 11 was conducted by NDC and was presented during the public hearing of March 23, 2022 (included as Attachment 2). The

map with the demographic analysis has been posted to the City website since March 16, 2022 for public review. The map meets all legal requirements.

**FISCAL IMPACT:**

Support for redistricting is budgeted in the FY 2021-22 Budget of the Office of the City Clerk.

**ATTACHMENTS:**

1. Resolution
  - a. Final District Map
  - b. Legal Boundary Descriptions
  
2. Demographic Analysis of Map 11

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF ELK GROVE  
ADOPTING LEGAL DESCRIPTIONS AND MAP OF CITY COUNCIL MEMBER  
RESIDENCY DISTRICTS, ASSIGNMENT OF NUMBERS TO CITY COUNCIL MEMBER  
RESIDENCY DISTRICTS, CONFIRMING ELECTIONS SHALL BE CONDUCTED “BY  
DISTRICTS” IN FOUR DISTRICTS, WITH AN ELECTIVE MAYOR, AND DIRECTING  
STAFF TO FORWARD THE CITY COUNCIL MEMBER DISTRICT INFORMATION TO  
THE SACRAMENTO COUNTY REGISTRAR OF VOTERS**

**WHEREAS**, on July 13, 2011 the City Council of the City of Elk Grove (“City Council”) adopted Resolution No. 2011-142 adopting legal descriptions and a map of the City Council Member Residency Districts to be utilized in subsequent City Council Elections; and

**WHEREAS**, the California Elections Code section 21601 requires that following each decennial federal census, and using that census as a basis, the council shall, by ordinance or resolution, adjust the boundaries of any or all of the council districts of the city so that the districts shall be as nearly equal in population as may be and shall comply with the applicable provisions of the United States Constitution, the California Constitution, and the federal Voting Rights Act of 1965 (52 U.S.C. Sec. 10301 et seq.). In establishing the boundaries of the districts the City Council considered the following criteria as set forth in the following order of priority: (a) geographically contiguous, (b) communities of interest, (c) boundaries that were easily identifiable and understandable, and (d) encourage geographical compactness of the districts; and

**WHEREAS**, on September 20, 2021 the Redistricting Database for California, published by the Statewide Database, contained an official population estimate of 176,561 residents for the City of Elk Grove; and

**WHEREAS**, National Demographics Corporation, the City’s retained demographer, found the City Council Member Residency Districts varied so that the districts no longer met the criteria specified in Election Code section 21601, and the City conducted public outreach throughout February and March 2022 regarding the redistricting of City Council Member Residency Districts; and

**WHEREAS**, the City public outreach included presentations to all City commissions and committees, six public hearings held at a consistent start time of 7:00 p.m. during regular meetings of the City Council, eight on-site outreach events, eight workshop events held throughout the community, providing information to media organizations that provide city news coverage, including media organizations that serve language minority communities, as well as providing information through good government, civil rights, civic engagement, and community groups or organizations that are active in the City, including those active in language minority communities, and those that had requested to be notified concerning city redistricting; and

**WHEREAS**, members of the public have come to public outreach workshops and City Council meetings and have expressed their views regarding the redistricting of City Council Member Residency Districts; and

**WHEREAS**, on March 9, 2022 the City Council held a public hearing on proposals to adjust the boundaries of the City Council Member Residency Districts, and the City Council selected Maps 11, 12, and a variant of Map 11 for further consideration; and

**WHEREAS**, ten days prior to the public hearing of March 23, 2022, the draft Maps 11, 12, and a variant of Map 11 (also referred to as Map 11A or Map 22) were published on the internet on the City's website, and each draft map was accompanied by information on the total population, citizen voting age population, and racial and ethnic characteristics of the citizen voting age population of each proposed council district; and

**WHEREAS**, on March 23, 2022 the City Council held a public hearing on proposals to adjust the boundaries of the City Council Member Residency Districts, and the City Council selected Map 11 as the draft final map for adoption; and

**WHEREAS**, on April 13, 2022 the City Council of the City of Elk Grove held a second public hearing on the proposals to adjust the boundaries of the City Council Member Residency Districts under the proposal identified as Map 11, depicted by the map attached to this resolution as Exhibit A, and compliant with Elections Code Section 21601; and

**WHEREAS**, the legal descriptions of the four City Council Member Residency Districts were prepared and reviewed by National Demographics Corporation, the City's retained demographer, and approved as proper for City Council Member Residency Districts, attached to this Resolution as Exhibit B.

**NOW, THEREFORE, BE IT RESOLVED** that the City Council of the City of Elk Grove hereby:

- 1) Adopts, as the City Council Member Residency Districts, the map attached as Exhibit A and the legal descriptions attached as Exhibit B (where the legal descriptions and map conflict or create ambiguities, the legal descriptions shall in every case control); and
- 2) Assigns numbers to the four City Council Member Residency Districts as set forth in the legal descriptions attached as Exhibit B; and
- 3) Confirms elections shall be conducted "by districts" in four districts, with an elective mayor pursuant to Government Code Article 5 (commencing with Section 34900). The term "by districts" shall mean election of members of the legislative body by voters of the district alone.
- 4) Directs staff to provide a certified copy of this resolution and Exhibits A and B to the Sacramento County Registrar of Voters for use in subsequent City of Elk Grove City Council Elections.

**PASSED AND ADOPTED** by the City Council of the City of Elk Grove this 13<sup>th</sup> day of April 2022.

\_\_\_\_\_  
BOBBIE SINGH-ALLEN, MAYOR of the  
CITY OF ELK GROVE

ATTEST:

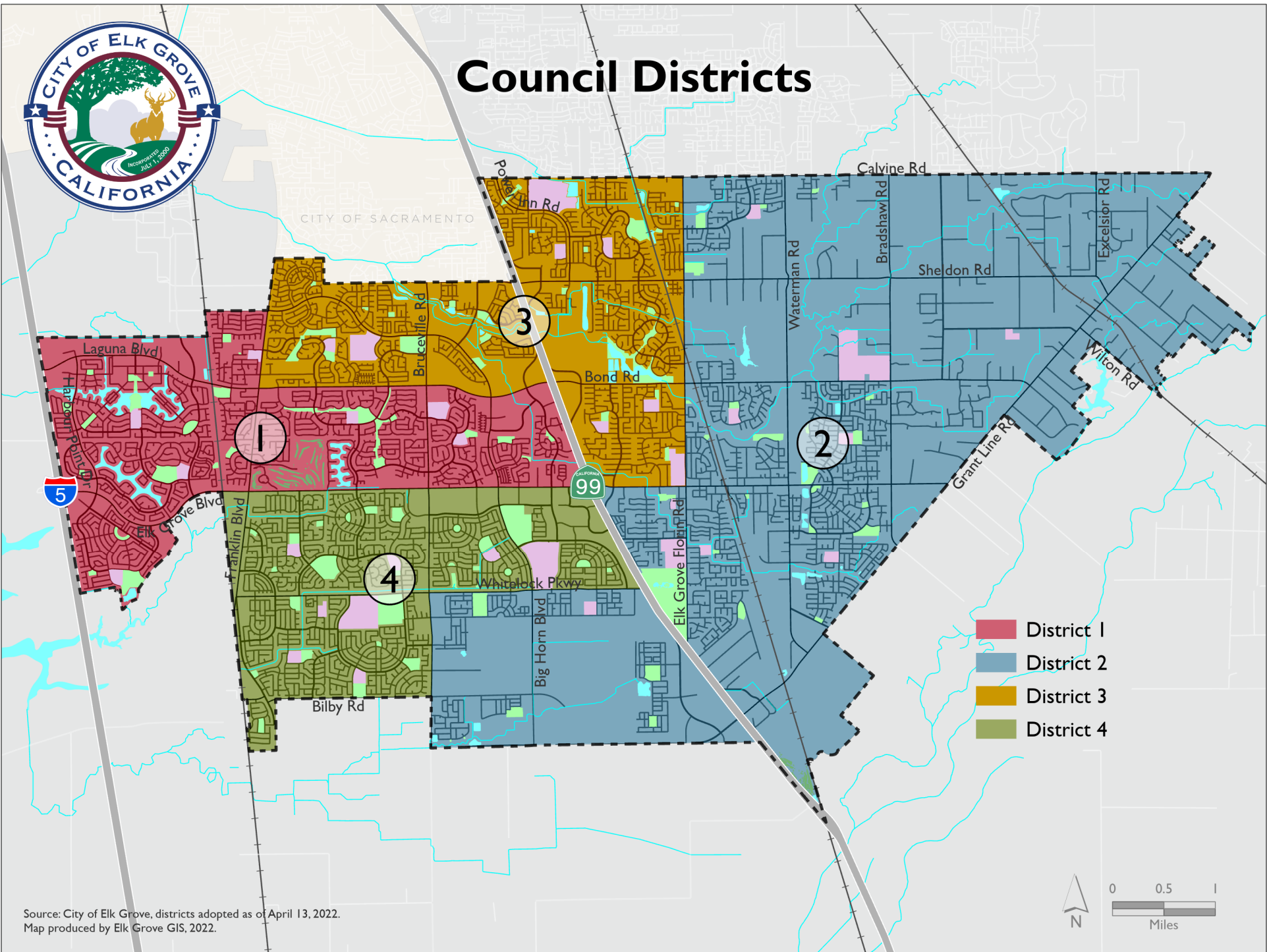
APPROVED AS TO FORM:

\_\_\_\_\_  
JASON LINDGREN, CITY CLERK

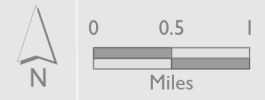
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JONATHAN P. HOBBS  
CITY ATTORNEY



# Council Districts



Source: City of Elk Grove, districts adopted as of April 13, 2022.  
Map produced by Elk Grove GIS, 2022.



## **EXHIBIT B**

NOTE: All boundary lines follow the centerline of the streets and features indicated.

### **Legal Description**

#### **City of Elk Grove**

##### **City Council Member Residency District Number One (1)**

All that certain territory situated in the City of Elk Grove, County of Sacramento, State of California, more particularly described as follows:

Starting at the intersection of Highway 5 and the westernmost northern border of the City of Elk Grove city boundary, thence east along the City of Elk Grove city boundary, thence north along the train tracks, thence east along Dwight Road, thence south along Franklin Boulevard, thence east along Laguna Boulevard, thence south along State Route 99, thence west along Elk Grove Boulevard, thence south-west following the City of Elk Grove city boundary to Highway 5, thence north along Highway 5 to point of beginning.

### **Legal Description**

#### **City of Elk Grove**

##### **City Council Member Residency District Number Two (2)**

All that certain territory situated in the City of Elk Grove, County of Sacramento, State of California, more particularly described as follows:

Starting at intersection of Elk Grove-Florin Road and Calvine Road, thence east along Calvine Road, thence south-west from Grant Line Road to State Route 99 along the easternmost City of Elk Grove city boundary, thence north-west along State Route 99, thence west along Kammerer Road, thence north along Bruceville Road, thence east along Whitelock Parkway, thence north along State Route 99m, then east along Elk Grove Boulevard, thence north along Elk Grove-Florin Road to point of beginning.



**Legal Description**

**City of Elk Grove**

**City Council Member Residency District Number Three (3)**

All that certain territory situated in the City of Elk Grove, County of Sacramento, State of California, more particularly described as follows:

Starting at Franklin Boulevard then following the northern City of Elk Grove city boundary east, north-east, east, south, and east to the intersection of Sheldon Road and State Route 99, thence north-west on State Route 99, thence east along the northern City of Elk Grove city boundary, thence south on Elk Grove-Florin Road, thence west on Elk Grove Boulevard, thence north-west on State Route 99, thence west on Laguna Boulevard, thence north along Franklin Boulevard to point of beginning.

**Legal Description**

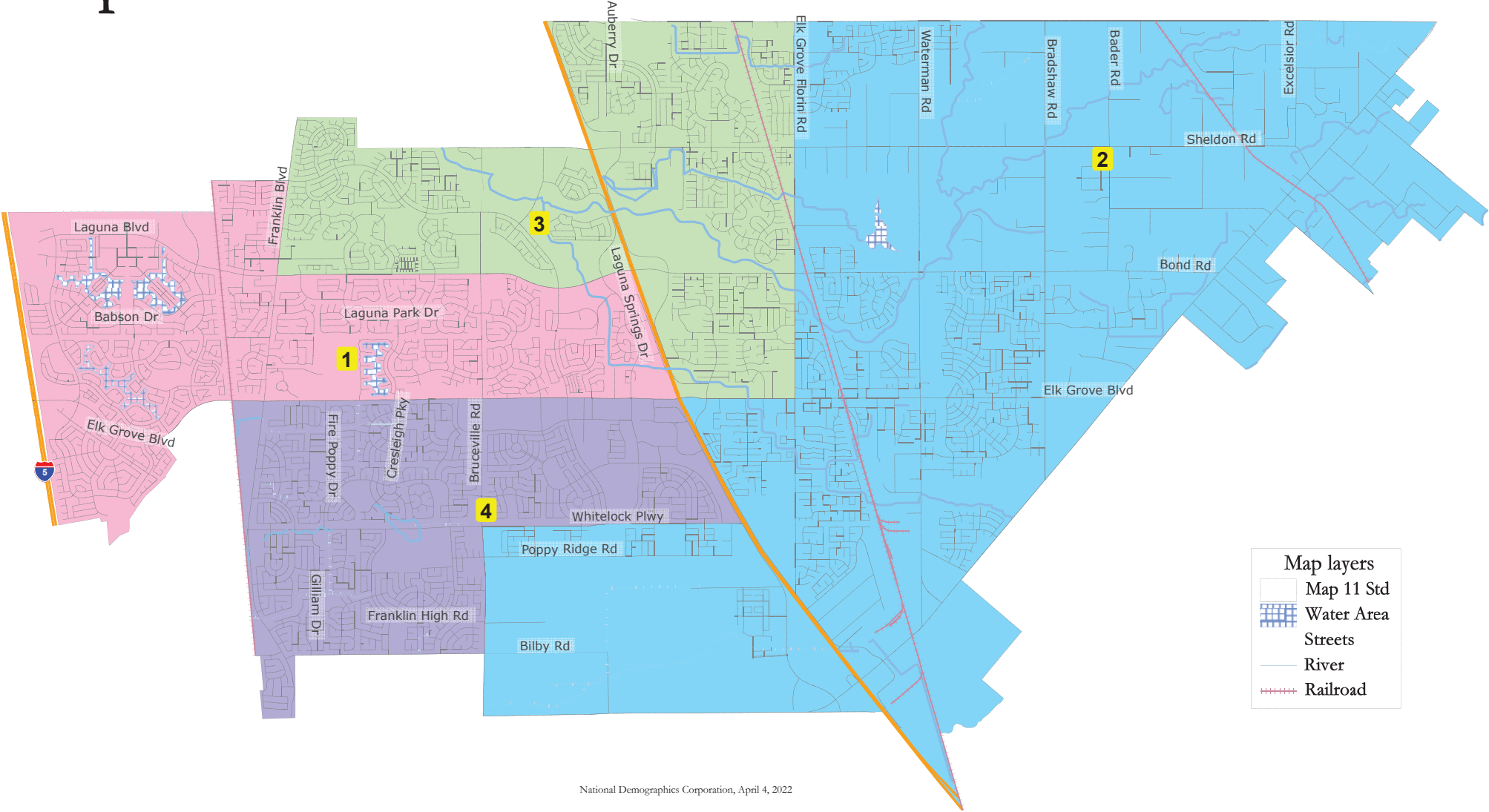
**City of Elk Grove**

**City Council Member Residency District Number Four (4)**

All that certain territory situated in the City of Elk Grove, County of Sacramento, State of California, more particularly described as follows:

Starting where the Union Pacific Railroad Sacramento Subdivision train tracks cross Elk Grove Boulevard, thence continuing east on Elk Grove Boulevard, thence south-east on State Route 99, thence west along Whitelock Parkway, thence south on Bruceville Road, thence west on Bilby Road, thence south and west along the southern City of Elk Grove city boundary, thence north along the City of Elk Grove city boundary following the Union Pacific Railroad Sacramento Subdivision train tracks to point of beginning.

# Map 11



National Demographics Corporation, April 4, 2022

Map 11						
District		1	2	3	4	Total
	Total Pop	44,999	44,376	43,941	43,246	176,562
	Deviation from ideal	858	235	-200	-895	1,753
	% Deviation	1.94%	0.53%	-0.45%	-2.03%	3.97%
Total Pop	% Hisp	20.7%	19%	20%	16%	19%
	% NH White	32%	38%	26%	21%	29%
	% NH Black	12%	8%	12%	12%	11%
	% Asian-American	30%	30%	35%	46%	35%
Citizen Voting Age Pop	Total	31,722	28,441	30,438	23,705	114,307
	% Hisp	17%	14%	19%	14%	16%
	% NH White	41%	50%	36%	29%	39%
	% NH Black	14%	10%	13%	14%	13%
	% Asian/Pac.Isl.	27%	24%	31%	40%	30%
Voter Registration (Nov 2020)	Total	28,609	27,867	26,254	24,245	106,975
	% Latino est.	18%	16%	19%	18%	18%
	% Spanish-Surnamed	16%	15%	18%	17%	17%
	% Asian-Surnamed	14%	15%	17%	21%	17%
	% Filipino-Surnamed	3%	3%	4%	6%	4%
	% NH White est.	50%	57%	43%	39%	47%
Voter Turnout (Nov 2020)	Total	24,328	23,536	21,347	20,166	89,377
	% Latino est.	17%	16%	19%	18%	17%
	% Spanish-Surnamed	16%	15%	17%	17%	16%
	% Asian-Surnamed	14%	14%	17%	20%	16%
	% Filipino-Surnamed	3%	3%	4%	6%	4%
	% NH White est.	50%	58%	44%	39%	48%
Voter Turnout (Nov 2018)	Total	17,384	15,771	14,355	13,143	60,653
	% Latino est.	16%	14%	17%	18%	16%
	% Spanish-Surnamed	15%	13%	16%	17%	15%
	% Asian-Surnamed	12%	9%	13%	17%	12%
	% Filipino-Surnamed	3%	2%	3%	4%	3%
	% NH White est.	53%	64%	49%	43%	53%
ACS Pop. Est.	Total	46,250	40,737	43,610	35,205	165,802
Age	age0-19	28%	27%	27%	32%	29%
	age20-60	53%	53%	54%	53%	53%
	age60plus	19%	19%	18%	15%	18%
Immigration	immigrants	23%	22%	25%	29%	24%
	naturalized	72%	71%	77%	75%	74%
Language spoken at home	english	68%	69%	64%	61%	66%
	spanish	8%	7%	11%	9%	9%
	asian-lang	16%	12%	18%	20%	16%
	other lang	8%	12%	7%	10%	9%
Language Fluency	Speaks Eng. "Less than Very Well"	12%	12%	15%	15%	13%
Education (among those age 25+)	hs-grad	40%	48%	47%	36%	43%
	bachelor	27%	23%	23%	30%	25%
	graduatedegree	15%	10%	8%	12%	11%
Child in Household	child-under18	39%	42%	38%	52%	42%
Pct of Pop. Age 16+	employed	63%	63%	66%	62%	64%
Household Income	income 0-25k	11%	11%	11%	9%	11%
	income 25-50k	12%	13%	13%	10%	13%
	income 50-75k	16%	14%	17%	13%	15%
	income 75-200k	49%	48%	51%	55%	51%
	income 200k-plus	11%	13%	7%	13%	11%
Housing Stats	single family	87%	90%	90%	95%	90%
	multi-family	13%	10%	10%	5%	10%
	rented	29%	21%	26%	24%	26%
	owned	71%	79%	74%	76%	74%
Total population data from the 2020 Decennial Census.						
Surname-based Voter Registration and Turnout data from the California Statewide Database.						
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.						